



CITY OF THOMASVILLE BOARD OF EDUCATION THOMAS COUNTY, GEORGIA

**ANNUAL FINANCIAL REPORT
FOR THE FISCAL YEAR ENDED
JUNE 30, 2017
(Including Independent Auditor's Reports)**



CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY

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SECTION I

FINANCIAL



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156

Atlanta, Georgia 30334-8400

GREG S. GRIFFIN
STATE AUDITOR
(404) 656-2174

December 10, 2018

The Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

INDEPENDENT AUDITOR'S REPORT

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Thomasville Board of Education (School District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the

effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As described in Note 2 to the financial statements, in 2017, the School District adopted new accounting guidance, Governmental Accounting Standards Board (GASB) *Statement No. 77, Tax Abatement Disclosures*, GASB *Statement No. 80, Blending Requirements for Certain Component Units*, and GASB *Statement No. 82, Pension Issues*. Our opinions are not modified with respect to these matters.

Other Matters

Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the Schedules of Proportionate Share of the Net Pension Liability, Schedule of Contributions to Retirement Systems, Notes to the Required Supplementary Information and the Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual as presented on pages 33 through 37, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, is presented for the purposes of additional analysis and is not a required part of the basic financial statements. The *Schedule of Expenditures of Federal Awards* is presented for purposes of additional analysis as required by Title 2 U. S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The accompanying supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2018 on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

A copy of this report has been filed as a permanent record in the office of the State Auditor and made available to the press of the State, as provided for by Official Code of Georgia Annotated section 50-6-24.

Respectfully submitted,

A handwritten signature in black ink that reads "Greg S. Griffin". The signature is written in a cursive, flowing style.

Greg S. Griffin
State Auditor

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CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF NET POSITION
JUNE 30, 2017

EXHIBIT "A"

	<u>GOVERNMENTAL ACTIVITIES</u>
<u>ASSETS</u>	
Cash and Cash Equivalents	\$ 10,976,476.75
Accounts Receivable, Net	
Taxes	848,536.89
State Government	1,765,357.42
Federal Government	440,033.74
Other	15,219.45
Inventories	15,817.33
Restricted Assets	
Cash and Investments with Fiscal Agent or Trustee	1,845,836.47
Capital Assets, Non-Depreciable	3,458,850.03
Capital Assets, Depreciable (Net of Accumulated Depreciation)	<u>36,978,841.51</u>
 Total Assets	 <u>56,344,969.59</u>
<u>DEFERRED OUTFLOWS OF RESOURCES</u>	
Related to Defined Benefit Pension Plan	<u>7,374,517.56</u>
<u>LIABILITIES</u>	
Accounts Payable	954,228.48
Salaries and Benefits Payable	3,137,205.98
Interest Payable	124,933.05
Retainages Payable	144,826.08
Net Pension Liability	30,344,450.00
Long-Term Liabilities	
Due Within One Year	2,672,453.84
Due in More Than One Year	<u>14,937,076.89</u>
 Total Liabilities	 <u>52,315,174.32</u>
<u>DEFERRED INFLOWS OF RESOURCES</u>	
Related to Defined Pension Plan	<u>1,783,875.00</u>
<u>NET POSITION</u>	
Net Investment in Capital Assets	32,757,278.48
Restricted for	
Continuation of Federal Programs	15,817.33
Debt Service	2,650,149.76
Capital Projects	307,968.00
Unrestricted (Deficit)	<u>(26,110,775.74)</u>
 Total Net Position	 \$ <u><u>9,620,437.83</u></u>

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2017

	EXPENSES	CHARGES FOR SERVICES
<u>GOVERNMENTAL ACTIVITIES</u>		
Instruction	\$ 22,489,526.88	\$ 235,595.79
Support Services		
Pupil Services	1,658,508.63	-
Improvement of Instructional Services	1,531,276.95	-
Educational Media Services	421,023.02	-
General Administration	553,682.56	-
School Administration	2,180,919.12	-
Business Administration	334,506.46	-
Maintenance and Operation of Plant	2,937,299.80	92,583.86
Student Transportation Services	232,755.95	-
Central Support Services	337,002.76	-
Other Support Services	19,679.88	-
Operations of Non-Instructional Services		
Enterprise Services	170,323.82	-
Community Services	56,411.12	156,164.10
Food Services	2,109,227.96	179,230.40
Interest on Short-Term and Long-Term Debt	355,567.24	-
	\$ 35,387,712.15	\$ 663,574.15
General Revenues		
Taxes		
Property Taxes		
For Maintenance and Operations		
Railroad Cars		
Sales Taxes		
Special Purpose Local Option Sales Tax		
For Debt Services		
Other Sales Tax		
Investment Earnings		
Miscellaneous		
Total General Revenues		
Change in Net Position		
Net Position - Beginning of Year		
Net Position - End of Year		

EXHIBIT "B"

PROGRAM REVENUES		NET (EXPENSES)
OPERATING	CAPITAL	REVENUES
GRANTS AND	GRANTS AND	AND CHANGES IN
CONTRIBUTIONS	CONTRIBUTIONS	NET POSITION
\$ 11,859,164.26	\$ 77,134.12	\$ (10,317,632.71)
424,324.84	6,642.30	(1,227,541.49)
1,064,306.95	4,394.30	(462,575.70)
358,051.68	1,678.38	(61,292.96)
650,416.57	2,624.37	99,358.38
806,845.52	8,218.96	(1,365,854.64)
7,351.78	-	(327,154.68)
842,754.45	-	(2,001,961.49)
68,849.69	-	(163,906.26)
1,580.82	-	(335,421.94)
-	-	(19,679.88)
-	-	(170,323.82)
-	-	99,752.98
1,606,868.81	1,027.37	(322,101.38)
-	-	(355,567.24)
<u>\$ 17,690,515.37</u>	<u>\$ 101,719.80</u>	<u>(16,931,902.83)</u>
		11,851,310.59
		17,088.84
		2,624,028.39
		173,140.11
		60,671.09
		797,570.55
		<u>15,523,809.57</u>
		(1,408,093.26)
		<u>11,028,531.09</u>
		<u>\$ 9,620,437.83</u>

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2017

EXHIBIT "C"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
<u>ASSETS</u>				
Cash and Cash Equivalents	\$ 4,263,920.56	\$ 5,600,969.22	\$ 1,111,586.97	\$ 10,976,476.75
Accounts Receivable, Net				
Taxes	633,251.18	-	215,285.71	848,536.89
State Government	1,765,357.42	-	-	1,765,357.42
Federal Government	440,033.74	-	-	440,033.74
Other	15,219.45	-	-	15,219.45
Inventories	15,817.33	-	-	15,817.33
Restricted				
Cash and Investments with a Fiscal Agent or Trustee	-	458,359.39	1,387,477.08	1,845,836.47
	\$ 7,133,599.68	\$ 6,059,328.61	\$ 2,714,349.76	\$ 15,907,278.05
<u>LIABILITIES</u>				
Accounts Payable	\$ 426,222.94	\$ 528,005.54	-	\$ 954,228.48
Salaries and Benefits Payable	3,137,205.98	-	-	3,137,205.98
Retainages Payable	-	144,826.08	-	144,826.08
	3,563,428.92	672,831.62	-	4,236,260.54
<u>DEFERRED INFLOWS OF RESOURCES</u>				
Unavailable Revenue - Property Taxes	317,792.92	-	-	317,792.92
<u>FUND BALANCES</u>				
Nonspendable	15,817.33	-	-	15,817.33
Restricted	-	5,386,496.99	2,714,349.76	8,100,846.75
Assigned	322,581.41	-	-	322,581.41
Unassigned	2,913,979.10	-	-	2,913,979.10
	3,252,377.84	5,386,496.99	2,714,349.76	11,353,224.59
	\$ 7,133,599.68	\$ 6,059,328.61	\$ 2,714,349.76	\$ 15,907,278.05

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
 RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET
 TO THE STATEMENT OF NET POSITION
 JUNE 30, 2017

EXHIBIT "D"

Total fund balances - governmental funds (Exhibit "C") \$ 11,353,224.59

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Land	\$	556,331.92	
Construction in progress		2,902,518.11	
Buildings and improvements		41,332,139.92	
Equipment		846,014.05	
Land improvements		1,499,614.42	
Accumulated depreciation		<u>(6,698,926.88)</u>	40,437,691.54

Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Net pension liability			(30,344,450.00)
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Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the funds.

5,590,642.56

Taxes that are not available to pay for current period expenditures are deferred in the funds.

317,792.92

Long-term liabilities, and related accrued interest, are not due and payable in the current period and therefore are not reported in the funds.

Bonds payable	\$	(12,445,000.00)	
Accrued interest payable		(124,933.05)	
Intergovernmental agreement payable		(2,000,000.00)	
Energy efficiency lease payable		(2,897,758.00)	
Compensated absences payable		(102,581.93)	
Unamortized bond premiums		<u>(164,190.80)</u>	<u>(17,734,463.78)</u>

Net position of governmental activities (Exhibit "A") \$ 9,620,437.83

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED JUNE 30, 2017

EXHIBIT "E"

	GENERAL FUND	CAPITAL PROJECTS FUND	DEBT SERVICE FUND	TOTAL
REVENUES				
Property Taxes	\$ 12,074,995.74	\$ -	\$ -	\$ 12,074,995.74
Sales Taxes	173,140.11	-	2,624,028.39	2,797,168.50
State Funds	13,433,197.14	-	-	13,433,197.14
Federal Funds	4,251,674.08	-	-	4,251,674.08
Charges for Services	663,574.15	-	-	663,574.15
Investment Earnings	6,023.39	46,113.00	8,534.70	60,671.09
Miscellaneous	797,570.55	-	101,719.80	899,290.35
Total Revenues	31,400,175.16	46,113.00	2,734,282.89	34,180,571.05
EXPENDITURES				
Current				
Instruction	17,598,088.33	-	-	17,598,088.33
Support Services				
Pupil Services	2,213,760.93	26,638.04	-	2,240,398.97
Improvement of Instructional Services	1,512,444.02	-	-	1,512,444.02
Educational Media Services	413,829.89	-	-	413,829.89
General Administration	542,154.62	21,933.88	-	564,088.50
School Administration	2,145,975.07	30,176.90	-	2,176,151.97
Business Administration	322,316.55	-	-	322,316.55
Maintenance and Operation of Plant	2,888,965.05	39,703.00	-	2,928,668.05
Student Transportation Services	437,188.70	54,277.00	-	491,465.70
Central Support Services	332,992.04	-	-	332,992.04
Other Support Services	17,674.53	-	-	17,674.53
Enterprise Operations	170,323.82	-	-	170,323.82
Community Services	56,411.12	-	-	56,411.12
Food Services Operation	2,121,240.07	-	-	2,121,240.07
Capital Outlay	-	4,247,201.96	-	4,247,201.96
Debt Services				
Principal	-	-	2,350,000.00	2,350,000.00
Dues and Fees	-	-	7,002.13	7,002.13
Interest	-	-	442,775.00	442,775.00
Total Expenditures	30,773,364.74	4,419,930.78	2,799,777.13	37,993,072.65
Revenues over (under) Expenditures	626,810.42	(4,373,817.78)	(65,494.24)	(3,812,501.60)
OTHER FINANCING SOURCES (USES)				
Capital Leases	-	2,897,758.00	-	2,897,758.00
Transfers In	-	-	200,671.88	200,671.88
Transfers Out	(200,671.88)	-	-	(200,671.88)
Total Other Financing Sources (Uses)	(200,671.88)	2,897,758.00	200,671.88	2,897,758.00
Net Change in Fund Balances	426,138.54	(1,476,059.78)	135,177.64	(914,743.60)
Fund Balances - Beginning	2,826,239.30	6,862,556.77	2,579,172.12	12,267,968.19
Fund Balances - Ending	\$ 3,252,377.84	\$ 5,386,496.99	\$ 2,714,349.76	\$ 11,353,224.59

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
 RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
 REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
 TO THE STATEMENT OF ACTIVITIES
 JUNE 30, 2017

EXHIBIT "F"

Net change in fund balances total governmental funds (Exhibit "E") \$ (914,743.60)

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense.

Capital outlay	\$ 1,210,045.10	
Depreciation expense	<u>(573,450.13)</u>	636,594.97

Taxes reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. (206,596.31)

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts and the difference between the carrying value of refunded debt and the acquisition cost of refunded debt when debt is first issued. These amounts are deferred and amortized in the Statement of Activities.

Bond principal retirements	\$ 2,350,000.00	
Capital lease issued	(2,897,758.00)	
Amortization of bond premium	<u>164,190.80</u>	(383,567.20)

District pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the Statement of Net Position because the reported net pension liability is measured a year before the School District's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outflows and inflows of resources related to pensions, is reported in the Statement of Activities.

Pension expense		(430,303.25)
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Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Increase in compensated absences	\$ (32,494.83)	
Accrued interest on issuance of bonds	<u>(76,983.04)</u>	<u>(109,477.87)</u>

Change in net position of governmental activities (Exhibit "B") \$ (1,408,093.26)

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2017

EXHIBIT "G"

	PRIVATE PURPOSE TRUSTS	AGENCY FUNDS
<u>ASSETS</u>		
Cash and Cash Equivalents	\$ 260.00	\$ 124,314.89
Investments	155,571.29	-
 Total Assets	 \$ 155,831.29	 \$ 124,314.89
<u>LIABILITIES</u>		
 Funds Held for Others		 \$ 124,314.89
<u>NET POSITION</u>		
 Held in Trust for Private Purposes	 \$ 155,831.29	

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
YEAR ENDED JUNE 30, 2017

EXHIBIT "H"

	<u>PRIVATE PURPOSE TRUSTS</u>
<u>ADDITIONS</u>	
Contributions	
Donors	\$ 500.00
Investment Earnings	
Interest	<u>147.63</u>
Total Additions	<u>647.63</u>
<u>DEDUCTIONS</u>	
Scholarships	<u>1,890.00</u>
Change in Net Position	(1,242.37)
Net Position - Beginning	156,559.59
Net Position - Adjustment	<u>514.07</u>
Net Position - Ending	<u>\$ 155,831.29</u>

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NOTE 1: DESCRIPTION OF SCHOOL DISTRICT AND REPORTING ENTITY

REPORTING ENTITY

The City of Thomasville Board of Education (School District) was established under the laws of the State of Georgia and operates under the guidance of a board elected by the voters and a Superintendent appointed by the Board. The School District is organized as a separate legal entity and has the power to levy taxes and issue bonds. Its budget is not subject to approval by any other entity. Accordingly, the School District is a primary government and consists of all the organizations that compose its legal entity.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the School District's accounting policies are described below.

BASIS OF PRESENTATION

The School District's basic financial statements are collectively comprised of the government-wide financial statements, fund financial statements and notes to the basic financial statements. The government-wide statements focus on the School District as a whole, while the fund financial statements focus on major funds. Each presentation provides valuable information that can be analyzed and compared between years and between governments to enhance the information's usefulness.

GOVERNMENT-WIDE STATEMENTS:

The Statement of Net Position and the Statement of Activities display information about the financial activities of the overall School District, except for fiduciary activities. Eliminations have been made to minimize the double counting of internal activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange transactions.

The Statement of Net Position presents the School District's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories as follows:

1. **Net investment in capital assets** consists of the School District's total investment in capital assets, net of accumulated depreciation, and reduced by outstanding debt obligations related to those capital assets. To the extent debt has been incurred but not yet expended for capital assets, such amounts are not included as a component of net investment in capital assets.
2. **Restricted net position** consists of resources for which the School District is legally or contractually obligated to spend in accordance with restrictions imposed by external third parties or imposed by law through constitutional provisions or enabling legislation.
3. **Unrestricted net position** consists of resources not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities presents a comparison between direct expenses and program revenues for each function of the School District's governmental activities.

Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Indirect expenses (expenses of the School District related to the administration and support of the School District's programs, such as office and maintenance personnel and accounting) are not allocated to programs.

Program revenues include (a) charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

FUND FINANCIAL STATEMENTS:

The fund financial statements provide information about the School District's funds, including fiduciary funds. Eliminations have been made to minimize the double counting of internal activities. Separate financial statements are presented for governmental and fiduciary funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

The School District reports the following major governmental funds:

- The general fund is the School District's primary operating fund. It accounts for and reports all financial resources not accounted for and reported in another fund.
- The capital projects fund accounts for and reports financial resources including Education Special Purpose Local Option Sales Tax (ESPLOST) and Bond Proceeds that are restricted, committed or assigned for capital outlay expenditures, including the acquisition or construction of capital facilities and other capital assets.
- The debt service fund accounts for and reports financial resources that are restricted, committed, or assigned including taxes (sales) legally restricted for the payment of general long-term principal and interest.

The School District reports the following fiduciary fund types:

- Private purpose trust funds are used to report all trust arrangements, other than those properly reported elsewhere, in which principal and income benefit individuals, private organizations or other governments.
- Agency funds are used to report resources held by the School District in a purely custodial capacity (assets equal liabilities) and do not involve measurement of results of operations.

BASIS OF ACCOUNTING

The basis of accounting determines when transactions are reported on the financial statements. The government-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the School District gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, sales taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from sales taxes is recognized in the fiscal year in which the underlying transaction (sale) takes place. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The School District uses funds to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The School District considers all revenues reported in the governmental funds to be available if they are collected within sixty days after year-end. The School District considers all intergovernmental revenues to be available if they are collected within 120 days after year-end.

Property taxes, sales taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt and compensated absences, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term liabilities are reported as other financing sources.

The School District funds certain programs by a combination of specific cost-reimbursement grants, categorical grants, and general revenues. Thus, when program costs are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the School District's policy to first apply grant resources to such programs, followed by cost-reimbursement grants, then general revenues.

NEW ACCOUNTING PRONOUNCEMENTS

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 77, *Tax Abatement Disclosures*. This statement requires governments that enter into tax abatement agreements to disclose the following information; (1) brief descriptive information, such as the tax being abated, the authority under which tax abatements are provided, eligibility criteria, the mechanism by which taxes are abated, provisions for recapturing abated taxes, and the types of commitments made by tax abatement recipients; (2) the gross dollar amount of taxes abated during the period; and (3) commitments made by a government, other than to abate taxes, as part of a tax abatement agreement. The adoption of this statement does not have a significant impact on the School District's financial statements.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 80, *Blending Requirements for Certain Component Units – an amendment of GASB Statement No. 14*. This statement amends the blending requirements for the financial statement presentation of component units of all state and local governments. The additional criterion requires blending of a component unit incorporated as a not-for-profit corporation in which the primary government is the sole corporate member. The additional criterion does apply to component units included in the financial reporting entity pursuant to the provisions of Statement No. 39, *Determining Whether Certain Organization Are Component Units*. The adoption of this statement does not have an impact on the School District's financial statement.

In fiscal year 2017, the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 82, *Pension Issues – an amendment of GASB Statements No. 67, No. 68 and No. 73*. This statement addresses certain issues that have been raised with respect to Statements No. 67, *Financial Reporting for Pension Plans*, No. 68, *Accounting and Financial Reporting for Pensions*, and No. 73, *Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement No. 68*, and Amendments to Certain Provisions of GASB Statements No. 67 and No. 68. Specifically, this statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The adoption of this statement does not have a significant impact on the School District's financial statement.

CASH AND CASH EQUIVALENTS

Cash and cash equivalents consist of cash on hand, demand deposits, investments in the State of Georgia local government investment pool (Georgia Fund 1) and short-term investments with original maturities of three months or less from the date of acquisition in authorized financial institutions.

Official Code of Georgia Annotated (O.C.G.A.) §45-8-14 authorizes the School District to deposit its funds in one or more solvent banks, insured Federal savings and loan associations or insured chartered building and loan associations.

INVESTMENTS

The School District can invest its funds as permitted by O.C.G.A. §36-83-4. In selecting among options for investment or among institutional bids for deposits, the highest rate of return shall be the objective, given equivalent conditions of safety and liquidity.

Investments made by the School District in nonparticipating interest-earning contracts (such as certificates of deposit) and repurchase agreements are reported at cost. Participating interest-earning contracts and money market investments with a maturity at purchase of one year or less are reported at amortized cost. All other investments are reported at fair value.

For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired.

RECEIVABLES

Receivables consist of amounts due from property and sales taxes, grant reimbursements due on Federal, State or other grants for expenditures made but not reimbursed and other receivables disclosed from information available. Receivables are recorded when either the asset or revenue recognition criteria has been met. Receivables recorded on the basic financial statements do not include any amounts which would necessitate the need for an allowance for uncollectible receivables.

INVENTORIES

Food Inventories

On the basic financial statements, inventories of donated food commodities used in the preparation of meals are reported at their Federally assigned value and purchased foods inventories are reported at cost (calculated on the first-in, first-out basis). The School District uses the consumption method to account for inventories whereby donated food commodities are recorded as an asset and as revenue when received, and expenses/expenditures are recorded as the inventory items are used. Purchased foods are recorded as an asset when purchased and expenses/expenditures are recorded as the inventory items are used.

RESTRICTED ASSETS

Certain resources set aside for repayment of debt are classified as restricted assets on the Statement of Net Position because their use is limited by applicable debt statutes, e.g. Qualified Zone Academy Bond sinking funds and Qualified School Construction Bond sinking funds.

CAPITAL ASSETS

On the government-wide financial statements, capital assets are recorded at cost where historical records are available and at estimated historical cost based on appraisals or deflated current replacement cost where no historical records exist. Donated capital assets are recorded at the acquisition value on the date donated. The cost of normal maintenance and repairs that do not add to the value of assets or materially extend the useful lives of the assets is not capitalized. The School District does not capitalize book collections or works of art.

Capital acquisition and construction are recorded as expenditures in the governmental fund financial statements at the time of purchase (including ancillary charges), and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is computed using the straight-line for all assets, except land, and is used to allocate the actual or estimated historical cost of capital assets over estimated useful lives.

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Capitalization thresholds and estimated useful lives of capital assets reported in the government-wide statements are as follows:

	Capitalization Policy	Estimated Useful Life
Land	Any Amount	N/A
Land Improvements	\$ 50,000.00	80 years
Buildings and Improvements	\$ 50,000.00	15 to 80 years
Equipment	\$ 50,000.00	5 to 25 years
Intangible Assets	\$ 50,000.00	Over 1 year

DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets, the statement of financial position will report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of resources that applies to a future period(s) and therefore will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of resources that applies to a future period(s) and therefore will not be recognized as an inflow of resources (revenue) until that time.

COMPENSATED ABSENCES

Compensated absences payable consists of vacation leave employees earned based on services already rendered.

Vacation leave of 10 days is awarded on a fiscal year basis to all full time personnel employed on a twelve month basis. No other employees are eligible to earn vacation leave. Vacation leave not utilized during the fiscal year may be carried over to the next fiscal year, providing such vacation leave does not exceed 20 days. Upon terminating employment, the School District pays all unused and unforfeited vacation benefits to employees. Accordingly, vacation benefits are accrued as a liability in the government-wide financial statements. A liability for these amounts is reported in the governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements by fiscal-year end.

Members of the Teachers Retirement System of Georgia (TRS) may apply unused sick leave toward early retirement. The liability for early retirement will be borne by TRS rather than by the individual School Districts. Otherwise, sick leave does not vest with the employee, and no liability is reported in the School District's financial statements.

LONG-TERM LIABILITIES AND BOND DISCOUNTS/PREMIUMS

In the School District's government-wide financial statements, outstanding debt is reported as liabilities. Bond premiums and discounts and the difference between the reacquisition price and the net carrying value of refunded debt are deferred and amortized over the life of the bonds using the straight-line method. To conform to generally accepted accounting principles, bond premiums and discounts should be amortized using the effective interest method. The effect of this deviation is deemed to be immaterial to the fair presentation of the basic financial statements. Bond issuance costs are recognized as an outflow of resources in the fiscal year in which the bonds are issued.

In the governmental fund financial statements, the School District recognizes the proceeds of debt and premiums as other financing sources of the current period. Bond issuance costs are reported as debt service expenditures.

PENSIONS

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

FUND BALANCES

Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The School District's fund balances are classified as follows:

Nonspendable consists of resources that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

Restricted consists of resources that can be used only for specific purposes pursuant to constraints either (1) externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

Committed consists of resources that can be used only for specific purposes pursuant to constraints imposed by formal action of the Board. The Board is the School District's highest level of decision-making authority, and the formal action that is required to be taken to establish, modify, or rescind a fund balance commitment is a resolution approved by the Board. Committed fund balance also should incorporate contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned consists of resources constrained by the School District's intent to be used for specific purposes, but are neither restricted nor committed. The intent should be expressed by (1) the Board or (2) the budget or finance committee, or the Superintendent, or designee, to assign amounts to be used for specific purposes.

Unassigned consists of resources within the general fund not meeting the definition of any aforementioned category. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance.

USE OF ESTIMATES

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

PROPERTY TAXES

The City of Thomasville adopted the property tax levy for the 2016 tax digest year (calendar year) on October 5, 2016 (levy date) based on property values as of January 1, 2016. Taxes were due on December 20, 2016 (lien date). Taxes collected within the current fiscal year or within 60 days after year-end on the 2016 tax digest are reported as revenue in the governmental funds for fiscal year 2017. The City of Thomasville City Clerk bills and collects the property taxes for the School District, withholds 1.25% of taxes collected as a fee for tax collection and remits the balance of taxes collected to the School District. Property tax revenues, at the fund reporting level, during the fiscal year ended June 30, 2017, for maintenance and operations amounted to \$11,398,904.66.

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The tax millage rate levied for the 2016 tax year (calendar year) for the School District was as follows (a mill equals \$1 per thousand dollars of assessed value):

School Operations	<u>17.869</u> mills
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Additionally, Title Ad Valorem Tax revenues, at the fund reporting level, amounted to \$659,002.24 during fiscal year ended June 30, 2017.

SALES TAXES

Education Special Purpose Local Option Sales Tax (ESPLOST), at the fund reporting level, during the year amounted to \$2,624,028.39 and is to be used for capital outlay for educational purposes or debt service. This sales tax was authorized by local referendum and the sales tax must be re-authorized at least every five years.

The City of Thomasville (City Government) sold general obligation bonds to provide advance funding for capital outlay projects associated with the issuance of Education Special Purpose Local Option Sales Tax (ESPLOST). In fiscal year 2017, the School District provided \$2,541,800.00 of ESPLOST proceeds to the City Government for debt services on said general obligation debt.

NOTE 3: BUDGETARY DATA

The budget is a complete financial plan for the School District's fiscal year, and is based upon careful estimates of expenditures together with probable funding sources. The budget is legally adopted each year for the general fund. There is no statutory prohibition regarding over expenditure of the budget at any level. The budget for all governmental funds, except the various school activity (principal) accounts, is prepared and adopted by fund, function and object. The legal level of budgetary control was established by the Board at the aggregate fund level. The budget for the general fund was prepared in accordance with accounting principles generally accepted in the United States of America.

The budgetary process begins with the School District's administration presenting an initial budget for the Board's review. The administration makes revisions as necessary based on the Board's guidelines, and a tentative budget is approved. After approval of this tentative budget by the Board, such budget is advertised at least once in a newspaper of general circulation in the locality, as well as the School District's website. At the next regularly scheduled meeting of the Board after advertisement, the Board receives comments on the tentative budget, makes revisions as necessary and adopts a final budget. The approved budget is then submitted, in accordance with provisions of O.C.G.A. §20-2-167(c), to the Georgia Department of Education. The Board may increase or decrease the budget at any time during the year. All unexpended budget authority lapses at fiscal year-end.

See the General Fund Schedule of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual in the Supplementary Information Section for a detail of any over/under expenditures during the fiscal year under review.

NOTE 4: DEPOSITS AND CASH EQUIVALENTS

COLLATERALIZATION OF DEPOSITS

O.C.G.A. § 45-8-12 provides that there shall not be on deposit at any time in any depository for a time longer than ten days a sum of money which has not been secured by surety bond, by guarantee of insurance, or by collateral. The aggregate of the face value of such surety bond and the market value of securities pledged shall be equal to not less than 110% of the public funds being secured after the deduction of the amount of deposit insurance. If a depository elects the pooled method (O.C.G.A. § 45-8-13.1) the aggregate of the market value of the securities pledged to secure a pool of public funds shall be not less than 110% of the daily pool balance.

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Acceptable security for deposits consists of any one of or any combination of the following:

- (1) Surety bond signed by a surety company duly qualified and authorized to transact business within the State of Georgia,
- (2) Insurance on accounts provided by the Federal Deposit Insurance Corporation,
- (3) Bonds, bills, notes, certificates of indebtedness or other direct obligations of the United States or of the State of Georgia,
- (4) Bonds, bills, notes, certificates of indebtedness or other obligations of the counties or municipalities of the State of Georgia,
- (5) Bonds of any public authority created by the laws of the State of Georgia, providing that the statute that created the authority authorized the use of the bonds for this purpose,
- (6) Industrial revenue bonds and bonds of development authorities created by the laws of the State of Georgia, and
- (7) Bonds, bills, notes, certificates of indebtedness, or other obligations of a subsidiary corporation of the United States government, which are fully guaranteed by the United States government both as to principal and interest or debt obligations issued by or securities guaranteed by the Federal Land Bank, the Federal Home Loan Bank, the Federal Intermediate Credit Bank, the Central Bank for Cooperatives, the Farm Credit Banks, the Federal Home Loan Mortgage Association, and the Federal National Mortgage Association.

CATEGORIZATION OF DEPOSITS

Custodial credit risk is the risk that in the event of a bank failure, the School District's deposits may not be returned to it. The School District does not have a deposit policy for custodial credit risk. At June 30, 2017, the School District had deposits with a carrying amount of \$11,993,011.68 and a bank balance of \$13,059,754.19. The bank balances insured by Federal depository insurance were \$2,045,187.61 and the bank balances collateralized with securities held by the pledging financial institution or by the pledging financial institution's trust department or agent in the School District's name were \$6,279,024.23.

At June 30, 2017, \$4,735,542.35 of the School District's bank balance was exposed to custodial credit risk as follows:

Uninsured and Uncollateralized	\$	458,359.39
Uninsured with collateral held by the pledging financial institution's trust department or agent but not in the School District's name		4,277,182.96
Total	\$	4,735,542.35

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Reconciliation of cash and cash equivalents balances to carrying value of deposits:

Statement of Net Position	
Cash and cash equivalents	\$ 12,822,313.22
Statement of Fiduciary Net Position	
Cash and cash equivalents	<u>124,574.89</u>
 Total cash and cash equivalents	 12,946,888.11
 Add:	
Deposits with original maturity of three months or more reported as investments	155,571.29
 Less:	
Investment pools reported as cash and cash equivalents	
Georgia Fund 1	<u>1,109,447.72</u>
 Total carrying value of deposits - June 30, 2017	 \$ <u><u>11,993,011.68</u></u>

CATEGORIZATION OF CASH EQUIVALENTS

The School District reported cash equivalents of \$1,109,447.72 in Georgia Fund 1, a local government investment pool. Georgia Fund 1 is not registered with the SEC as an investment company and does not operate in a manner consistent with the SEC's Rule 2a-7 of the Investment Company Act of 1940. The investment is valued at the pool's share price, \$1.00 per share, which approximates fair value. The pool is an AAf rated investment pool by Standard and Poor's. The weighted average maturity of Georgia Fund 1 may not exceed 60 days. The weighted average maturity for Georgia Fund 1 on June 30, 2017, was 26 days.

Georgia Fund 1, administered by the State of Georgia, Office of the State Treasurer, is not required to be categorized since the School District did not own any specific identifiable securities in the pool. The investment policy of the State of Georgia, Office of the State Treasurer for the Georgia Fund 1, does not provide for investment in derivatives or similar investments. Additional information on the Georgia Fund 1 is disclosed in the State of Georgia Comprehensive Annual Financial Report. This audit can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

NOTE 5: RESTRICTED ASSETS

The restricted assets represent the cash balance of \$1,387,477.08 for the QSCB Bond Sinking Fund and the cash balance of \$458,359.39 for the equipment lease escrow account.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
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EXHIBIT "I"

NOTE 6: CAPITAL ASSETS

The following is a summary of changes in the capital assets for governmental activities during the fiscal year:

	Balances July 1, 2016	Increases	Decreases	Balances June 30, 2017
Governmental Activities				
Capital Assets, Not Being Depreciated:				
Land	\$ 556,331.92	\$ -	\$ -	\$ 556,331.92
Construction in Progress	2,041,409.01	861,109.10	-	2,902,518.11
Total Capital Assets Not Being Depreciated	2,597,740.93	861,109.10	-	3,458,850.03
Capital Assets Being Depreciated				
Buildings and Improvements	41,332,139.92	-	-	41,332,139.92
Equipment	550,818.05	348,936.00	53,740.00	846,014.05
Land Improvements	1,499,614.42	-	-	1,499,614.42
Less Accumulated Depreciation for:				
Buildings and Improvements	5,379,456.94	518,213.15	-	5,897,670.09
Equipment	334,590.16	36,491.80	53,740.00	317,341.96
Land Improvements	465,169.65	18,745.18	-	483,914.83
Total Capital Assets, Being Depreciated, Net	37,203,355.64	(224,514.13)	-	36,978,841.51
Governmental Activity Capital Assets - Net	\$ 39,801,096.57	\$ 636,594.97	\$ -	\$ 40,437,691.54

Current year depreciation expense by function is as follows:

Instruction	\$ 536,958.33
Support Services	
Student Transportation Services	36,491.80
	\$ 573,450.13

NOTE 7: INTERFUND TRANSFERS

INTERFUND TRANSFERS

Interfund transfers for the year ended June 30, 2017, consisted of the following:

Transfers to	Transfers From General Fund
Debt Service Fund	\$ 200,671.88

Transfers are used to move property tax revenues collected by the general fund to cover required deposits into the Qualified School Construction Bonds sinking fund maintained in the debt service fund.

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NOTE 8: SHORT-TERM DEBT

The School District issues tax anticipation notes in advance of property tax collections, depositing the proceeds in its general fund. This short-term debt is to provide cash for operations until property tax collections are received by the School District. Article IX, Section V, Paragraph V of the Constitution of the State of Georgia limits the aggregate amount of short-term debt to 75% of the total gross income from taxes collected in the preceding year and requires all short-term debt to be repaid no later than December 31 of the calendar year in which the debt was incurred.

Short-term debt activity for the fiscal year is as follows:

	Beginning Balance	Issued	Redeemed	Ending Balance
Tax Anticipation Notes	\$ <u> -</u>	\$ <u>2,000,000.00</u>	\$ <u>2,000,000.00</u>	\$ <u> -</u>

NOTE 9: LONG-TERM LIABILITIES

The changes in long-term liabilities during the fiscal year for governmental activities were as follows:

	Governmental Activities					
	Balance				Balance	Due Within One
	July 1, 2016	Additions	Deductions	June 30, 2017	Year	
General Obligation (G.O) Bonds	\$ 14,795,000.00	\$ -	\$ 2,350,000.00	\$ 12,445,000.00	\$ 2,445,000.00	
Unamortized Bond Premiums	328,381.61	-	164,190.81	164,190.80	164,190.80	
Intergovernmental Agreement	2,000,000.00	-	-	2,000,000.00	-	
Energy Efficiency Lease	-	2,897,758.00	-	2,897,758.00	63,263.04	
Compensated Absences(1)	70,087.10	136,608.56	104,113.73	102,581.93	-	
	<u>\$ 17,193,468.71</u>	<u>\$ 3,034,366.56</u>	<u>\$ 2,618,304.54</u>	<u>\$ 17,609,530.73</u>	<u>\$ 2,672,453.84</u>	

(1) The portion of compensated absences due within one year has been determined to be immaterial to the basic financial statements.

GENERAL OBLIGATION DEBT OUTSTANDING

The School District's bonded debt consists of various issues of general obligation bonds that are generally noncallable with interest payable semiannually. Bond proceeds primarily pay for acquiring or constructing capital facilities. The School District repays general obligation bonds from voter-approved property taxes. General obligation bonds are direct obligations and pledge the full faith and credit of the School District.

General obligation bonds currently outstanding are as follows:

Description	Interest Rates	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
General Government - Series 2012	2.00 - 4.00%	4/12/2012	10/1/2018	\$ 11,400,000.00	\$ 2,445,000.00
General Government - Series 2016	1.59%	5/10/2016	4/1/2023	10,000,000.00	10,000,000.00
				<u>\$ 21,400,000.00</u>	<u>\$ 12,445,000.00</u>

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The following schedule details debt service requirements to maturity for the School District's total general obligation bonds payable:

Fiscal Year Ended June 30:	General Obligation Debt		Unamortized Bond Premium
	Principal	Interest	
2018	\$ 2,445,000.00	\$ 177,300.00	\$ 164,190.80
2019	1,825,000.00	159,000.00	-
2020	1,975,000.00	129,982.00	-
2021	2,020,000.00	98,580.00	-
2022	2,065,000.00	66,462.00	-
2023 - 2027	2,115,000.00	33,628.00	-
Total Principal and Interest	\$ 12,445,000.00	\$ 664,952.00	\$ 164,190.80

INTERGOVERNMENTAL CONTRACT

The School District entered into a contract with the South Georgia Governmental Services Authority, dated July 22, 2010, for the issuance of Taxable Revenue bonds (Thomasville School Projects) (Taxable-Qualified School Construction Bonds–Direct Payment) to provide funds to finance the cost of acquiring, constructing and equipping certain facility improvements of the School District. Under the terms of the contract, the South Georgia Governmental Services Authority issued \$2,000,000.00 in Taxable Revenue bonds on behalf of the School District. The obligation of the School District is absolute and unconditional so long as any of the bonds remain outstanding. Under the contract, the School District will exercise its power of taxation to the extent necessary to pay the amounts required to be paid by the contract.

Debt currently outstanding under the Intergovernmental Agreement is as follows:

Description	Interest Rate	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Intergovernmental Contract	5.46%	7/22/2010	4/1/2020	\$ 2,000,000.00	\$ 2,000,000.00

The following is a schedule of total Intergovernmental Contract payments:

Fiscal Year Ended June 30:	Principal	Interest
2020	\$ 2,000,000.00	\$ -

OBLIGATIONS UNDER ENERGY EFFICIENCY LEASES

An energy efficiency lease agreement dated November 15, 2016 was executed by and between the School District, the lessee, and Texas Capital Bank, N.A., the lessor. The agreement authorized the borrowing of \$2,897,758.00 for the purchase of energy efficiency equipment, machinery, supplies, building modifications and other energy saving items. Payments of the lease shall be made from the School District's capital projects fund.

Debt currently outstanding is as follows:

Purpose	Interest Rate	Issue Date	Maturity Date	Amount Issued	Amount Outstanding
Schneider Electric Energy Savings Contract	3.37%	11/15/2016	11/15/2036	\$ 2,897,758.00	\$ 2,897,758.00

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The following is a schedule of total energy efficiency lease payments:

<u>Fiscal Year Ended June 30:</u>	<u>Principal</u>	<u>Interest</u>
2018	\$ 63,263.04	\$ 97,654.46
2019	69,445.01	95,522.49
2020	75,956.81	93,182.19
2021	82,813.20	90,622.45
2022	90,029.55	87,831.64
2023 - 2027	572,148.80	388,329.07
2028 - 2032	816,564.01	276,253.15
2033 - 2037	1,127,537.58	118,697.11
	<u>2,897,758.00</u>	<u>1,248,092.56</u>
Total Principal and Interest	\$ <u>2,897,758.00</u>	\$ <u>1,248,092.56</u>

COMPENSATED ABSENCES

Compensated absences represent obligations of the School District relating to employees' rights to receive compensation for future absences based upon service already rendered. This obligation relates only to vesting accumulating leave in which payment is probable and can be reasonably estimated. Typically, the general fund is the fund used to liquidate this long-term debt. The School District uses the vesting method to compute compensated absences.

NOTE 10: RISK MANAGEMENT

INSURANCE

Commercial Insurance

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors or omissions; job related illness or injuries to employees; and natural disasters. Except as described below, the School District carries commercial insurance for these risks. Settled claims resulting from these insured risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

UNEMPLOYMENT COMPENSATION

The School District is self-insured with regard to unemployment compensation claims. The School District accounts for claims within the general fund with expenses/expenditures and liability being reported when it is probable that a loss has occurred, and the amount of that loss can be reasonably estimated.

Changes in the unemployment compensation claims liability during the last two fiscal years are as follows:

	<u>Beginning of Year Liability</u>	<u>Claims and Changes in Estimates</u>	<u>Claims Paid</u>	<u>End of Year Liability</u>
2016	\$ -	\$ 8,676.69	\$ 8,676.69	\$ -
2017	\$ -	\$ 2,640.00	\$ -	\$ 2,640.00

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 JUNE 30, 2017

EXHIBIT "I"

The School District elects to pay unemployment insurance taxes using the contributory method. Taxes are paid quarterly to the Georgia Department of Labor using a set rate based on historical experience.

SURETY BOND

The School District purchased a surety bond to provide additional insurance coverage as follows:

Position Covered	Amount
Superintendent	\$ 50,000.00

NOTE 11: FUND BALANCE CLASSIFICATION DETAILS

The School District’s financial statements include the following amounts presented in the aggregate at June 30, 2017:

Nonspendable			
Inventories		\$	15,817.33
Restricted			
Capital Projects	\$	5,386,496.99	
Debt Service		2,714,349.76	8,100,846.75
Assigned			
School Activity Accounts			322,581.41
Unassigned			2,913,979.10
Fund Balance, June 30, 2017		\$	11,353,224.59

When multiple categories of fund balance are available for expenditure, the School District will start with the most restricted category and spend those funds first before moving down to the next category with available funds.

NOTE 12: SIGNIFICANT COMMITMENTS

COMMITMENTS UNDER CONSTRUCTION CONTRACTS

The following is an analysis of significant outstanding construction or renovation contracts executed by the School District as of June 30, 2017:

Project	Unearned Executed Contracts (1)	Payments through June 30, 2017 (2)
Stadium Turf Project	\$ 318,334.00	\$ 164,366.65
Schneider Electric	324,969.98	2,567,788.02
	\$ 643,303.98	\$ 2,732,154.67

(1) The amounts described are not reflected in the basic financial statements.

(2) Payments include contracts and retainages payable at year-end.

OPERATING LEASES

The School District leases intangible assets under the provisions of one or more long-term lease agreements classified as operating leases for accounting purposes. The following future minimum lease payments were required under operating leases at June 30, 2017:

Year Ending	Governmental Funds
2018	\$ 40,583.20
2019	40,583.20
2020	40,583.20
2021	40,583.20
2022	40,583.20
Total	\$ <u>202,916.00</u>

NOTE 13: SIGNIFICANT CONTINGENT LIABILITIES

FEDERAL GRANTS

Amounts received or receivable principally from the Federal government are subject to audit and review by grantor agencies. This could result in requests for reimbursement to the grantor agency for any costs which are disallowed under grant terms. Any disallowances resulting from the grantor audit may become a liability of the School District. However, the School District believes that such disallowances, if any, will be immaterial to its overall financial position.

NOTE 14: POST-EMPLOYMENT BENEFITS

GEORGIA SCHOOL PERSONNEL POST-EMPLOYMENT HEALTH BENEFIT FUND

Plan Description. The Georgia School Personnel Post-Employment Health Benefit Fund (School OPEB Fund) is a cost-sharing multiple-employer defined benefit post-employment healthcare plan that covers eligible former employees of public school systems, libraries and regional educational service agencies. The School OPEB Fund provides health insurance benefits to eligible former employees and their qualified beneficiaries through the State Employees Health Benefit Plan administered by the Department of Community Health. The Official Code of Georgia Annotated (O.C.G.A.) assigns the authority to establish and amend the benefit provisions of the group health plans, including benefits for retirees, to the Board of Community Health (Board). Additional information about the School OPEB Fund is disclosed in the *State of Georgia* Comprehensive Annual Financial Report. This report can be obtained from the Georgia Department of Audits and Accounts at www.audits.ga.gov/SGD/CAFR.html.

Funding Policy. The contribution requirements of plan members and participating employers are established by the Board in accordance with the current Appropriations Act and may be amended by the Board. Contributions of plan members or beneficiaries receiving benefits vary based on plan election, dependent coverage, and Medicare eligibility and election. For members with fewer than five years of service as of January 1, 2012, contributions also vary based on years of service. On average, members with five years or more of service as of January 1, 2012 pay approximately 25% of the cost of the health insurance coverage. In accordance with the Board resolution dated December 8, 2011, for members with fewer than five years of service as of January 1, 2012, the State provides a premium subsidy in retirement that ranges from 0% for fewer than 10 years of service to 75% (but no greater than the subsidy percentage offered to active employees) for 30 or more years of service. The subsidy for eligible dependents ranges from 0% to 55% (but no greater than the subsidy percentage offered to dependents of active employees minus 20%). No subsidy is available to Medicare eligible members not enrolled in a Medicare Advantage Option. The Board of Community Health sets all member

premiums by resolution and in accordance with the law and applicable revenue and expense projections. Any subsidy policy adopted by the Board may be changed at any time by Board resolution and does not constitute a contract or promise of any amount of subsidy.

Participating employers are statutorily required to contribute in accordance with the employer contribution rates established by the Board. The contribution rates are established to fund all benefits due under the health insurance plans for both active and retired employees based on projected "pay-as-you-go" financing requirements. Contributions are not based on the actuarially calculated annual required contribution (ARC) which represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The combined active and retiree contribution rates established by the Board for employers participating in the School OPEB Fund were as follows for the fiscal year ended June 30, 2017:

For certificated teachers, librarians and regional educational service agencies and certain other eligible participants:

July 1, 2016 – June 30, 2017 \$945.00 per member per month

For non-certificated school personnel:

July 1, 2016 – December 31, 2016 \$746.20 per member per month

January 1, 2017 – June 30, 2017 \$846.20 per member per month

No additional contribution was required by the Board for fiscal year 2017 nor contributed to the School OPEB Fund to prefund retiree benefits. Such additional contribution amounts are determined annually by the Board in accordance with the School plan for other post-employment benefits and are subject to appropriation.

The School District's combined active and retiree contributions to the health insurance plans, which equaled the required contribution, for the current fiscal year and the preceding two fiscal years were as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2017	100%	\$ 3,249,154.20
2016	100%	\$ 3,154,914.43
2015	100%	\$ 3,143,814.04

NOTE 15: RETIREMENT PLANS

The School District participates in various retirement plans administered by the State of Georgia, as further explained below.

TEACHERS RETIREMENT SYSTEM OF GEORGIA (TRS)

Plan Description: All teachers of the School District as defined in O.C.G.A §47-3-60 and certain other support personnel as defined by O.C.G.A. §47-3-63 are provided a pension through the Teachers Retirement System of Georgia (TRS). TRS, a cost-sharing multiple-employer defined benefit pension plan, is administered by the TRS Board of Trustees (TRS Board). Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. The Teachers Retirement System of Georgia issues a publicly available separate financial audit report that can be obtained at www.trsga.com/publications.

Benefits Provided: TRS provides service retirement, disability retirement, and death benefits. Normal retirement benefits are determined as 2% of the average of the employee's two highest paid consecutive years of service, multiplied by the number of years of creditable service up to 40 years. An employee is eligible for normal service retirement after 30 years of creditable service, regardless of age, or after 10 years of service and attainment of age 60. Ten years of service is required for disability and death benefits eligibility. Disability benefits are based on the employee's creditable service and compensation up to the time of disability. Death benefits equal the amount that would be payable to the employee's beneficiary had the employee retired on the date of death. Death benefits are based on the employee's creditable service and compensation up to the date of death.

Contributions: Per Title 47 of the O.C.G.A., contribution requirements of active employees and participating employers, as actuarially determined, are established and may be amended by the TRS Board. Pursuant to O.C.G.A. §47-3-63, the employer contributions for certain full-time public school support personnel are funded on behalf of the employer by the State of Georgia. Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Employees were required to contribute 6% of their annual pay during fiscal year 2017. The School District's contractually required contribution rate for the year ended June 30, 2017 was 14.27% of annual School District payroll, of which 14.06% of payroll was required from the School District and 0.21% of payroll was required from the State. For the current fiscal year, employer contributions to the pension plan were \$2,297,282.56 and \$32,401.85 from the School District and the State, respectively.

PUBLIC SCHOOL EMPLOYEES RETIREMENT SYSTEM (PSERS)

Plan description: PSERS is a cost-sharing multiple-employer defined benefit pension plan established by the Georgia General Assembly in 1969 for the purpose of providing retirement allowances for public school employees who are not eligible for membership in the Teachers Retirement System of Georgia. The ERS Board of Trustees, plus two additional trustees, administers PSERS. Title 47 of the O.C.G.A. assigns the authority to establish and amend the benefit provisions to the State Legislature. PSERS issues a publicly available financial report that can be obtained at www.ers.ga.gov/formspubs/formspubs.

Benefits provided: A member may retire and elect to receive normal monthly retirement benefits after completion of ten years of creditable service and attainment of age 65. A member may choose to receive reduced benefits after age 60 and upon completion of ten years of service.

Upon retirement, the member will receive a monthly benefit of \$14.75, multiplied by the number of years of creditable service. Death and disability benefits are also available through PSERS. Additionally, PSERS may make periodic cost-of-living adjustments to the monthly benefits. Upon termination of employment, member contributions with accumulated interest are refundable upon request by the member. However, if an otherwise vested member terminates and withdraws his/her member contribution, the member forfeits all rights to retirement benefits.

Contributions: The general assembly makes an annual appropriation to cover the employer contribution to PSERS on behalf of local school employees (bus drivers, cafeteria workers, and maintenance staff). The annual employer contribution required by statute is actuarially determined and paid directly to PSERS by the State Treasurer in accordance with O.C.G.A. §47-4-29(a) and 60(b). Contributions are expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability.

Individuals who became members prior to July 1, 2012 contribute \$4 per month for nine months each fiscal year. Individuals who became members on or after July 1, 2012 contribute \$10 per month for nine months each fiscal year. The State of Georgia, although not the employer of PSERS members, is

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
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EXHIBIT "I"

required by statute to make employer contributions actuarially determined and approved and certified by the PSERS Board of Trustees. The current fiscal year contribution by the State of Georgia was \$18,199.00.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2017, the School District reported a liability of \$30,344,450.00 for its proportionate share of the net pension liability for TRS.

The TRS net pension liability reflected a reduction for support provided to the School District by the State of Georgia for certain public school support personnel. The amount recognized by the School District as its proportionate share of the net pension liability, the related State of Georgia support, and the total portion of the net pension liability that was associated with the School District were as follows:

School District's proportionate share of the net pension liability	\$ 30,344,450.00
State of Georgia's proportionate share of the net pension liability associated with the School District	<u>438,411.00</u>
Total	<u>\$ 30,782,861.00</u>

The net pension liability for TRS was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The School District's proportion of the net pension liability was based on contributions to TRS during the fiscal year ended June 30, 2016.

At June 30, 2016, the School District's TRS proportion was 0.147081%, which was a decrease of 0.002294% from its proportion measured as of June 30, 2015.

At June 30, 2017, the School District did not have a PSERS liability for a proportionate share of the net pension liability because of a Special Funding Situation with the State of Georgia, which is responsible for the net pension liability of the plan. The amount of the State's proportionate share of the net pension liability associated with the School District is \$156,801.00.

The PSERS net pension liability was measured as of June 30, 2016. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2015. An expected total pension liability as of June 30, 2016 was determined using standard roll-forward techniques. The State's proportion of the net pension liability associated with the School District was based on actuarially determined contributions paid by the State during the fiscal year ended June 30, 2016.

For the year ended June 30, 2017, the School District recognized pension expense of \$2,757,724.00 for TRS and \$25,706.00 for PSERS and revenue of \$30,539.00 for TRS and \$25,706.00 for PSERS. The revenue is support provided by the State of Georgia. For TRS the State of Georgia support is provided only for certain support personnel.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

At June 30, 2017, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	TRS	
	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 452,051.00	\$ 150,054.00
Changes of assumptions	786,486.00	-
Net difference between projected and actual earnings on pension plan investments	3,838,698.00	-
Changes in proportion and differences between School District contributions and proportionate share of contributions	-	1,633,821.00
School District contributions subsequent to the measurement date	2,297,282.56	-
Total	\$ 7,374,517.56	\$ 1,783,875.00

The School District contributions subsequent to the measurement date of \$2,297,282.56 for TRS are reported as deferred outflows of resources and will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June 30:	TRS
2018	\$ 68,549.00
2019	\$ 68,548.00
2020	\$ 1,753,701.00
2021	\$ 1,358,269.00
2022	\$ 44,293.00

Actuarial assumptions: The total pension liability as of June 30, 2016 was determined by an actuarial valuation as of June 30, 2015, using the following actuarial assumptions, applied to all periods included in the measurement:

Teachers Retirement System:

Inflation	2.75%
Salary increases	3.25% – 9.00%, average, including inflation
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males) for service requirements and dependent beneficiaries. The RP-2000 Disabled Mortality table with future mortality improvement projected to 2025 with Society of Actuaries'

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
 NOTES TO THE BASIC FINANCIAL STATEMENTS
 JUNE 30, 2017

EXHIBIT "I"

projection scale BB (set forward two years for males and four years for females) was used for the death after disability retirement. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

Public School Employees Retirement System:

Inflation	2.75%
Salary increases	N/A
Investment rate of return	7.50%, net of pension plan investment expense, including inflation

Post-retirement mortality rates were based on the RP-2000 Blue-Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females) for the period after service retirements and for dependent beneficiaries. The RP-2000 Disabled Mortality projected to 2025 with projection scale BB (set forward 5 years for both males and females) was used for death after disability retirement. There is a margin for future mortality improvement in the tables used by the System. Based on the results of the most recent experience study adopted by the Board on December 17, 2015, the numbers of expected future deaths are 9-11% less than the actual number of deaths that occurred during the study period for healthy retirees and 9-11% less than expected under the selected table for disabled retirees. Rates of mortality in active service were based on the RP-2000 Employee Mortality Table projected to 2025 with projection scale BB.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of an actuarial experience study for the period July 1, 2009 – June 30, 2014.

The long-term expected rate of return on TRS and PSERS pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset class	TRS Target allocation	PSERS Target allocation	Long-term expected real rate of return*
Fixed income	30.00%	30.00%	(0.50)%
Domestic large stocks	39.80%	37.20%	9.00%
Domestic mid stocks	3.70%	3.40%	12.00%
Domestic small stocks	1.50%	1.40%	13.50%
International developed market stocks	19.40%	17.80%	8.00%
International emerging market stocks	5.60%	5.20%	12.00%
Alternative	-	5.00%	10.50%
Total	100.00%	100.00%	

* Rates shown are net of the 2.75% assumed rate of inflation

Discount rate: The discount rate used to measure the total TRS and PSERS pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that employer and nonemployer contributions will be made at rates equal to the difference between actuarially

determined contribution rates and the member rate. Based on those assumptions, the TRS and PSERS pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the School District’s proportionate share of the net pension liability to changes in the discount rate: The following presents the School District’s proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the School District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50%) or 1-percentage-point higher (8.50%) than the current rate:

Teachers Retirement System:	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
School District's proportionate share of the net pension liability	\$ 47,231,511.00	\$ 30,344,450.00	\$ 16,440,739.00

Pension plan fiduciary net position: Detailed information about the pension plan’s fiduciary net position is available in the separately issued TRS and PSERS financial report which is publically available at www.trsga.com/publications and www.ers.ga.gov/formspubs/formspubs.html.

DEFINED CONTRIBUTION PLAN

In January 1981, the School District began an employer paid 403(b) annuity plan for all.

The School District selected Variable Annuity Life Insurance Company (VALIC) as the provider of this plan. For each employee covered under PSERS, the Board began contributing to the plan an amount equal to 4 percent of the employee's base pay, dropping to 2 percent for the 2011-2012 fiscal year.

The employee becomes vested in the plan with 2 years of experience. Employees who had already achieved 2 years of experience at the time the plan was implemented were vested upon enrollment.

Funds accumulated in the employer paid accounts are only available to the employee upon termination of employment and 2 years of service to the School District. If an employee terminates employment prior to achieving 2 years of service, funds paid on behalf of the non-vested employee are credited back to the School District.

The vendor for the plan changed to Hartford in November 2006 and to Mass Mutual in March 2013.

Employer contributions for the current fiscal year and the preceding two fiscal years are as follows:

Fiscal Year	Percentage Contributed	Required Contribution
2017	100%	\$ 323,017.71
2016	100%	\$ 323,201.90
2015	100%	\$ 319,755.73

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CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 TEACHERS RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "1"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.147081%	\$ 30,344,450.00	\$ 438,411.00	\$ 30,782,861.00	\$ 16,369,248.13	185.37%	76.06%
2016	0.149375%	\$ 22,740,860.00	\$ 305,546.00	\$ 23,046,406.00	\$ 16,017,281.04	141.98%	81.44%
2015	0.159512%	\$ 20,152,237.00	\$ 298,155.00	\$ 20,450,392.00	\$ 16,619,380.78	121.26%	84.03%

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
 PUBLIC SCHOOLS EMPLOYEES RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "2"

Year Ended	School District's proportion of the net pension liability	School District's proportionate share of the net pension liability	State of Georgia's proportionate share of the net pension liability associated with the School District	Total	School District's covered payroll	School District's proportionate share of the net pension liability as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2017	0.00%	\$ -	\$ 156,801.00	\$ 156,801.00	\$ 323,674.72	N/A	81.00%
2016	0.00%	\$ -	\$ 93,626.00	\$ 93,626.00	\$ 265,522.14	N/A	87.00%
2015	0.00%	\$ -	\$ 74,883.00	\$ 74,883.00	\$ 228,419.29	N/A	88.29%

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
 REQUIRED SUPPLEMENTARY INFORMATION
 SCHEDULE OF CONTRIBUTIONS
 TEACHERS RETIREMENT SYSTEM OF GEORGIA
 FOR THE YEAR ENDED JUNE 30

SCHEDULE "3"

Year Ended	Contractually required contribution	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	School District's covered payroll	Contribution as a percentage of covered payroll
2017	\$ 2,297,282.56	\$ 2,297,282.56	\$ -	\$ 16,339,657.87	14.06%
2016	\$ 2,302,624.81	\$ 2,302,624.81	\$ -	\$ 16,369,248.13	14.07%
2015	\$ 2,077,614.70	\$ 2,077,614.70	\$ -	\$ 16,017,281.04	12.97%

Teachers Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

On November 18, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement, disability, withdrawal and salary increases. The expectation of retired life mortality was changed to RP-2000 White Collar Mortality Table with future mortality improvement projected to 2025 with the Society of Actuaries' projection scale BB (set forward one year for males).

Public School Employees Retirement System

Changes of assumptions: In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability and mortality were adjusted to more closely reflect actual experience.

On December 17, 2015, the Board adopted recommended changes to the economic and demographic assumptions utilized by the System. Primary among the changes were the updates to rates of mortality, retirement and withdrawal. The expectation of retired life mortality was changed to the RP-2000 Blue Collar Mortality Table projected to 2025 with projection scale BB (set forward 3 years for males and 2 years for females).

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
BUDGET AND ACTUAL
YEAR ENDED JUNE 30, 2017

SCHEDULE "5"

	NONAPPROPRIATED BUDGETS		ACTUAL AMOUNTS	VARIANCE OVER/UNDER
	ORIGINAL (1)	FINAL (1)		
REVENUES				
Property Taxes	\$ 11,650,000.00	\$ 11,650,000.00	\$ 12,074,995.74	\$ 424,995.74
Sales Taxes	-	-	173,140.11	173,140.11
State Funds	12,892,000.00	12,892,000.00	13,433,197.14	541,197.14
Federal Funds	1,473,934.00	1,473,934.00	4,251,674.08	2,777,740.08
Charges for Services	227,000.00	227,000.00	663,574.15	436,574.15
Investment Earnings	5,500.00	5,500.00	6,023.39	523.39
Miscellaneous	50,000.00	50,000.00	797,570.55	747,570.55
Total Revenues	26,298,434.00	26,298,434.00	31,400,175.16	5,101,741.16
EXPENDITURES				
Current				
Instruction	15,616,380.00	16,953,233.00	17,598,088.33	(644,855.33)
Support Services				
Pupil Services	1,383,171.00	1,694,093.00	2,213,760.93	(519,667.93)
Improvement of Instructional Services	544,639.16	1,488,541.00	1,512,444.02	(23,903.02)
Educational Media Services	400,578.00	400,578.00	413,829.89	(13,251.89)
General Administration	449,590.00	500,973.00	542,154.62	(41,181.62)
School Administration	1,833,237.00	1,833,237.00	2,145,975.07	(312,738.07)
Business Administration	297,374.00	297,374.00	322,316.55	(24,942.55)
Maintenance and Operation of Plant	2,565,291.00	2,565,291.00	2,888,965.05	(323,674.05)
Student Transportation Services	374,853.00	377,698.00	437,188.70	(59,490.70)
Central Support Services	229,406.00	229,406.00	332,992.04	(103,586.04)
Other Support Services	16,500.00	16,500.00	17,674.53	(1,174.53)
Enterprise Operations	-	-	170,323.82	(170,323.82)
Community Services	-	-	56,411.12	(56,411.12)
Food Services Operation	1,840,000.00	1,840,000.00	2,121,240.07	(281,240.07)
Total Expenditures	25,551,019.16	28,196,924.00	30,773,364.74	(2,576,440.74)
Excess of Revenues over (under) Expenditures	747,414.84	(1,898,490.00)	626,810.42	2,525,300.42
OTHER FINANCING SOURCES (USES)				
Other Sources	175,859.00	175,859.00	-	(175,859.00)
Other Uses	(384,859.00)	(384,859.00)	(200,671.88)	184,187.12
Total Other Financing Sources (Uses)	(209,000.00)	(209,000.00)	(200,671.88)	8,328.12
Net Change in Fund Balances	538,414.84	(2,107,490.00)	426,138.54	2,533,628.54
Fund Balances - Beginning	2,871,277.24	2,871,289.02	2,826,239.30	(45,049.72)
Adjustments	-	(14,109.24)	-	14,109.24
Fund Balances - Ending	\$ 3,409,692.08	\$ 749,689.78	\$ 3,252,377.84	\$ 2,502,688.06

Notes to the Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual

- (1) Original and Final Budget amounts do not include the budgeted revenues or expenditures of the various principal accounts. The actual revenues and expenditures of these funds are \$583,108.45 and \$539,708.05, respectively.

The accompanying schedule of revenues, expenditures and changes in fund balances budget and actual is presented on the modified accrual basis of accounting which is the basis of accounting used in the presentation of the fund financial statements.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED JUNE 30, 2017

SCHEDULE "6"

FUNDING AGENCY PROGRAM/GRANT	CFDA NUMBER	PASS- THROUGH ENTITY ID NUMBER	EXPENDITURES IN PERIOD
Agriculture, U. S. Department of			
Child Nutrition Cluster			
Pass-Through From Georgia Department of Education			
Food Services			
School Breakfast Program	10.553	17175GA324N1099	\$ 354,294.60
National School Lunch Program	10.555	17175GA324N1100	<u>1,566,187.52</u>
Total Child Nutrition Cluster			<u>1,920,482.12</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Food Services			
Child Nutrition Discretionary Grants Limited Availability	10.579	16165GA350N8103	16,415.18
Fresh Fruit and Vegetable Program	10.582	175GA324L1903	<u>51,638.45</u>
Total Other Programs			<u>68,053.63</u>
Total U. S. Department of Agriculture			<u>1,988,535.75</u>
Education, U. S. Department of			
Special Education Cluster			
Pass-Through From Georgia Department of Education			
Special Education			
Grants to States	84.027	H027A150073	92,191.00
Grants to States	84.027	H027A160073	606,432.64
Preschool Grants	84.173	H173A150081	16,641.00
Preschool Grants	84.173	H173A160081	<u>21,937.38</u>
Total Special Education Cluster			<u>737,202.02</u>
Other Programs			
Pass-Through From Georgia Department of Education			
Career and Technical Education - Basic Grants to States	84.048	V048A160010	32,359.64
Improving Teacher Quality State Grants	84.367	S367A160001	225,735.36
Rural Education	84.358	S358B150010	21,461.00
Rural Education	84.358	S358B160010	62,082.51
Title I Grants to Local Educational Agencies	84.010	S010A150010	93,006.00
Title I Grants to Local Educational Agencies	84.010	S010A160010	<u>1,247,751.31</u>
Total Other Programs			<u>1,682,395.82</u>
Total U. S. Department of Education			<u>2,419,597.84</u>
Defense, U. S. Department of			
Direct			
Department of the Air Force			
R.O.T.C. Program	12.UNKNOWN		<u>48,665.43</u>
Total Expenditures of Federal Awards			<u>\$ 4,456,799.02</u>

Notes to the Schedule of Expenditures of Federal Awards

Note 1. Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal award activity of the City of Thomasville Board of Education (the "Board") under programs of the federal government for the year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Board, it is not intended to and does not present the financial position or changes in net position of the Board.

Note 2. Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local, and Indian Tribal Governments*, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein certain types of expenditures are not allowable or are limited as to reimbursement. The Board has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
 SCHEDULE OF STATE REVENUE
 YEAR ENDED JUNE 30, 2017

SCHEDULE "7"

<u>AGENCY/FUNDING</u>	GOVERNMENTAL FUND TYPE <hr/> GENERAL <hr/> FUND
GRANTS	
Bright From the Start:	
Georgia Department of Early Care and Learning	
Pre-Kindergarten Program	\$ 837,027.35
Education, Georgia Department of	
Quality Basic Education	
Direct Instructional Cost	
Kindergarten Program	910,629.00
Kindergarten Program - Early Intervention Program	16,621.00
Primary Grades (1-3) Program	1,958,629.00
Primary Grades - Early Intervention (1-3) Program	206,229.00
Upper Elementary Grades (4-5) Program	796,840.00
Upper Elementary Grades - Early Intervention (4-5) Program	175,446.00
Middle School (6-8) Program	1,568,909.00
High School General Education (9-12) Program	1,353,726.05
Vocational Laboratory (9-12) Program	238,731.00
Students with Disabilities	1,602,647.00
Gifted Student - Category VI	1,141,543.82
Remedial Education Program	213,547.00
Alternative Education Program	106,793.00
English Speakers of Other Languages (ESOL)	15,387.00
Media Center Program	283,678.00
20 Days Additional Instruction	82,685.00
Staff and Professional Development	47,517.00
Principal Staff and Professional Development	1,189.00
Indirect Cost	
Central Administration	450,415.00
School Administration	634,745.00
Facility Maintenance and Operations	646,050.00
Amended Formula Adjustment	(183,058.00)
Categorical Grants	
Pupil Transportation	
Regular	53,890.94
Nursing Services	53,256.00
Other State Programs	
Food Services	43,334.00
Math and Science Supplements	25,273.25
Move on When Ready Grant	13,989.00
Preschool Disability Services	50,799.63
Teacher of the Year	507.25
Teachers Retirement	32,401.85
Vocational Education	28,967.00
Vocational Supervisors	6,653.00
Office of the State Treasurer	
Public School Employees Retirement	<hr/> 18,199.00
	 \$ <hr/> <hr/> 13,433,197.14

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CITY OF THOMASVILLE BOARD OF EDUCATION - THOMAS COUNTY
 SCHEDULE OF APPROVED LOCAL OPTION SALES TAX PROJECTS
 YEAR ENDED JUNE 30, 2017

SCHEDULE "8"

PROJECT	ORIGINAL ESTIMATED COST (1)	CURRENT ESTIMATED COSTS (2)	AMOUNT EXPENDED IN CURRENT YEAR (3)	AMOUNT EXPENDED IN PRIOR YEARS (3)	TOTAL COMPLETION COST	EXCESS PROCEEDS NOT EXPENDED	ESTIMATED COMPLETION DATE
2012 SPLOST							
Construction or renovation of administrative and maintenance facilities	\$ 700,000.00	\$ 2,656,534.53	\$ -	\$ 2,656,534.53	\$ 2,656,534.53	\$ -	Completed
Renovation, construction and improvements of athletic facilities	4,750,000.00	4,830,195.12	-	4,830,195.12	4,830,195.12	-	Completed
System-wide technology and video equipment upgrades	400,000.00	200,000.00	-	16,275.82	16,275.82	183,724.18	Completed
Purchase of fine arts equipment, uniforms, instruments	229,900.00	129,900.00	-	17,987.32	17,987.32	111,912.68	Completed
Acquisition of maintenance and transportation facilities including school buses and other vehicles	400,000.00	400,000.00	-	106,921.00	106,921.00	293,079.00	Completed
Acquisition of maintenance equipment to include HVAC system upgrades	200,000.00	-	-	-	-	-	Completed
Legal fees associated with SPLOST 2012	280,000.00	280,000.00	-	251,802.12	251,802.12	28,197.88	Completed
SPLOST proceeds budgeted for interest on Series 2012 General Obligation Bonds	1,690,100.00	1,690,100.00	-	282,200.00	282,200.00	1,407,900.00	Completed
	<u>8,650,000.00</u>	<u>10,186,729.65</u>	<u>-</u>	<u>8,161,915.91</u>	<u>8,161,915.91</u>	<u>2,024,813.74</u>	
2016 SPLOST							
SPLOST proceeds budgeted for bond issuance costs on Series 2016 General Obligation Bonds	210,165.00	210,165.00	-	209,978.88	-	-	6/30/2016
Renovations, new construction, and improvements to Thomasville High School to include improvement/replacement of storm drains; improvement to the AFJROTC/CTAE Tech Building to comply with industry certified standards; upgrade restrooms; and renovation of science labs	5,332,313.00	53,708.00	39,707.73	-	-	-	6/30/2018
Renovations, new construction, and improvements to MacIntyre Park Middle School and Scholars Academy Building to include renovations/addition to the auditorium stage; improvement/upgrades to lighting and sound system; new stage curtains; parking lot improvements; furnishings; electrical upgrades; restroom and hallway renovations; and upgrades to the cafeteria	-	86,524.78	86,524.78	-	-	-	6/30/2018
Renovations and improvements to Harper Elementary School to the kitchen and cafeteria;	-	11,157.00	11,157.10	-	-	-	6/30/2018
Renovations, new construction, and improvements to Jerger Elementary School to include playground upgrades; improvements to drainage on campus; construction/improvement of covered drive-thru (extend front/cafe area); and landscape improvements including new turf near gym	-	68,365.00	68,364.44	-	-	-	6/30/2018
Renovations, new construction, and improvements to Scott Elementary School to include HVAC repair/ replacements, roof repair and replacement as needed, and new construction	-	9,515.00	9,514.29	-	-	-	6/30/2018
Renovations, new construction, and improvements to Scholars Academy to include renovation of the "multi-purpose" room (old media center); South Building moisture eradication; exterior lighting at North and South Buildings; and separate intercom systems for SA, MPMS, and fieldhouse	-	-	-	-	-	-	6/30/2018
Renovations, new construction, and improvements system-wide to: athletic facilities for all sports, including landscape improvements for athletic fields including but not limited to fencing and other upgrades; stadium renovations; heating and air conditioning systems; roof renovations/modifications; acquisition of lawn equipment and maintenance equipment; technology upgrades/replacements and acquisition of software; computers, routers, tablets, switches, cabling; infrastructure modifications; band/music/fine arts program upgrades; acquiring instruments, uniforms; equipment (accessory support); establish landscaping (including drainage); perform signage improvements; parking lot resurfacing and/or new construction furnishings; acquisition and installation of safety and security system upgrades/installation; cameras; alarm systems; entry/exit identification system; new intercom systems; lighting (exterior); crisis kits (first aid kits, defib machines, etc.); computer controlled HVAC Systems; and transportation upgrades including acquisition of replacement/new buses and replacement vehicles to fleet	3,120,000.00	4,148,234.90	1,538,080.88	2,610,154.02	-	-	6/30/2018
Renovations, new construction, and improvements to athletic facilities and programs including acquisition of material, as needed, and installation of new lighting at stadium field and practice field; new softball parking lot, floor coverings, wall painting, lighting, volleyball (add-on Sport Title IX), relocate home-side (to original side), replace scoreboards (football, baseball), renovate restrooms and concessions at stadium, renovate fieldhouse locker rooms, construct new scoreboard in new gym; and upgrade/renovations of the gym including new metal skin, windows, floors, and locker rooms	30,000.00	8,247.32	-	8,247.32	-	-	6/30/2018
Renovations, new construction, and improvements to Jackson Street Board Office including renovation and/or new construction of warehouse and maintenance facilities; and Renovations, new construction, and improvements to the Federal Building Broad Street Office including intercom system, completion of the "Innovation Classroom" space and other second floor space; renovation of windows for energy conservation; and exterior upgrades.	-	98,794.00	98,793.54	-	-	-	6/30/2018
	<u>8,692,478.00</u>	<u>4,694,711.00</u>	<u>1,852,142.76</u>	<u>2,828,380.22</u>	<u>-</u>	<u>-</u>	
	<u>\$ 17,342,478.00</u>	<u>\$ 14,881,440.65</u>	<u>\$ 1,852,142.76</u>	<u>\$ 10,990,296.13</u>	<u>\$ 8,161,915.91</u>	<u>\$ 2,024,813.74</u>	

- (1) The School District's original cost estimate as specified in the resolution calling for the imposition of the Local Option Sales Tax.
- (2) The School District's current estimate of total cost for the projects. Includes all cost from project inception to completion.
- (3) The voters of Thomas County approved the imposition of a 1% sales tax to fund the above projects and retire associated debt. Amounts expended for these projects may include sales tax proceeds, state, local property taxes and/or other funds over the life of the projects.

SECTION II

COMPLIANCE AND INTERNAL CONTROL REPORTS



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 10, 2018

The Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Thomasville Board of Education (School District), as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated December 10, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies

may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying *Schedule of Findings and Questioned Costs* as items FS 2017-001, FS 2017-002, and FS 2017-003, that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

School District's Response to Findings

The School District's response to the findings identified in our audit is described in the accompanying *Schedule of Findings and Questioned Costs*. The School District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Greg S. Griffin". The signature is written in a cursive style with a horizontal line at the end.

Greg S. Griffin
State Auditor



DEPARTMENT OF AUDITS AND ACCOUNTS

270 Washington Street, S.W., Suite 1-156
Atlanta, Georgia 30334-8400

Greg S. Griffin
STATE AUDITOR
(404) 656-2174

December 10, 2018

The Honorable Nathan Deal, Governor of Georgia
Members of the General Assembly of the State of Georgia
Members of the State Board of Education
and
Superintendent and Members of the
City of Thomasville Board of Education

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Report on Compliance for Each Major Federal Program

We have audited the City of Thomasville Board of Education's (School District) compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017. The School District's major federal programs are identified in the *Summary of Auditor's Results* section of the accompanying *Schedule of Findings and Questioned Costs*.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2017.

Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Greg S. Griffin
State Auditor

SECTION III

AUDITEE'S RESPONSE TO PRIOR YEAR FINDINGS AND QUESTIONED COSTS

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
 AUDITEE'S RESPONSE
 SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
 YEAR ENDED JUNE 30, 2017

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2015-001 IT General Controls

Control Category: Accounting Controls (OVERALL)
Internal Control Impact: Material Weakness
Compliance Impact: None

Finding Status: Unresolved

The System utilizes a legacy system – PC Genesis – that has limited user controls; however, the School District utilizes several secondary controls which include reconciliations reviewed by individuals within varying departments as well as financial reporting requirements and ultimately independent audit review all of which would limit or eliminated IT concerns.

FS 2016-001 IT General Controls

Control Category: Accounting Controls (OVERALL)
Internal Control Impact: Material Weakness
Compliance Impact: None

Finding Status: Unresolved

The System utilizes a legacy system – PC Genesis – that has limited user controls; however, the School District utilizes several secondary controls which include reconciliations reviewed by individuals within varying departments as well as financial reporting requirements and ultimately independent audit review all of which would limit or eliminated IT concerns.

FS 2016-002 Internal Controls over Financial Reporting Process

Control Category: Financial Reporting
Internal Control Impact: Material Weakness
Compliance Impact: None

Finding Status: Unresolved

Due to the size of the School District, there is a challenge with separation of duties; however, the System has started utilizing other staff to review accounting work to insure accurate and reconciled reports. These additional staff review work and signoff to provide an additional layer of review and internal control.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
AUDITEE'S RESPONSE
SUMMARY SCHEDULE OF PRIOR YEAR FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

PRIOR YEAR FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2016-003	<u>Internal Control Procedures</u>
Control Category:	Cash and Cash Equivalents Revenues/Receivables/Receipts Expenditures/Liabilities/Disbursements Employee Compensation Journal Entries
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Finding Status:	Unresolved

As mentioned previously regarding internal controls, the School District's size creates challenges with separation of duties – several staff provide support and complete numerous aspects of the accounting functions. However, the district has been utilizing additional staff to review work and signoff to insure adequate controls.

PRIOR YEAR FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION IV

FINDINGS AND QUESTIONED COSTS

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS
 YEAR ENDED JUNE 30, 2017

I SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of auditor's report issue:
 Governmental Activities; General Fund; Capital Projects Fund; Debt
 Service Fund; Aggregate Remaining Fund Information Unmodified

Internal control over financial reporting:

- Material weaknesses identified? Yes
- Significant deficiency identified? No

Noncompliance material to financial statements noted: No

Federal Awards

Internal Control over major programs:

- Material weakness identified? No
- Significant deficiency identified? None Reported

Type of auditor's report issued on compliance for major programs:
 All major programs Unmodified

Any audit findings disclosed that are required to be reported in
 accordance with 2 CFR 200.516(a)? No

Identification of major programs:

<u>CFDA Numbers</u>	<u>Name of Federal Program or Cluster</u>
10.553, 10.555 84.010	Child Nutrition Cluster Title I Grants to Local Educational Agencies

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000.00

Auditee qualified as low-risk auditee? No

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

FS 2017-001	IT General Controls
Control Category:	Accounting Controls (Overall)
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2016-001; FS 2015-001

Description:

The policies and procedures of the School District were insufficient to provide adequate controls over logical access and system backup and recovery related to the School District’s significant financial application, student information system and school food service point of sale system.

Criteria:

The School District’s management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are properly processed and reported.

Condition:

The School District does not have adequate logical access controls in place to ensure only appropriate users have access to the School District’s significant financial application, student information system and school food service point of sale system. For the financial application, we noted several users with access rights that exceeded their need to complete their assigned job functions. Further, the access granted did not adequately separate the functions of initiating, authorizing, and recording transactions, reconciliations, and maintaining the custody of assets. In addition, the School District does not have a formal policy for managing user access to the financial application, student information system, school food service system and supporting infrastructure. For the student information system and the school food service system, we noted the School District did not have adequate password policies. Lastly, it was noted that backup and recovery procedures for the student information system and school food service point of sale system are not adequate.

Cause:

In discussing this condition with the School District, they stated that these issues were the result of a lack of separation of duties and internal control procedures within the finance department.

Effect or Potential Effect:

The lack of adequate controls over the logical access to the School District’s financial system may result in errors and/or irregularities which would not be detected in a timely manner.

Recommendation:

The School District should enhance logical access controls to include formal policies and procedures for granting, approving and rescinding user access to the applications and access to supporting infrastructure, and for the student information system and school food service point of sale system, password policies to deter unauthorized access. Application access controls in the accounting information system should complement the system of internal control by limiting an employee’s access to only the accounting functions necessary for the performance of the employee’s duties. Management should ensure that proper separation of duties exists. In the case when management determines separation of duties is not cost beneficial, management should implement compensating controls that assist in assuring that financial transactions are properly processed and reported.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Formal logical access policies and procedures will assist in mitigating the risk of manipulation, corruption, or loss of financial data, to ensure the integrity of information which is utilized by management for decision making and financial reporting. Furthermore, the School District should strengthen the backup and recovery procedures for the student information system and school food service point of sale system.

FS 2017-002	Internal Controls over Financial Reporting Process
Control Category:	Financial Reporting
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2016-002

Description:

The School District did not have adequate internal controls in place over the financial statement reporting process.

Criteria:

Management is responsible for having adequate controls over the preparation of financial statements in accordance with generally accepted accounting principles (GAAP). The School District's internal controls over GAAP financial reporting should include adequately trained personnel with the knowledge, skills and experience to prepare GAAP based financial statements and include all disclosures as required by the Governmental Accounting Standards Board (GASB).

GASB Statement No. 34, *Basic Financial Statements – Management's Discussion and Analysis – for State and Local Governments* (Statement), requires governments to present government-wide and fund financial statements as well as a summary reconciliation of the (a) total governmental funds balances to the net position of governmental activities in the Statement of Net Position, and (b) total change in governmental fund balances to the change in the net position of governmental activities in the Statement of Activities. In addition, the statement requires information about the government's major and nonmajor funds in the aggregate, to be provided in the fund financial statements.

Chapter II - 2 - *Annual Financial Reporting of the [Financial Management for Georgia Local Units of Administration](#)* provides that School Districts must prepare their financial statements in accordance with generally accepted accounting principles.

Condition:

The following errors and omissions were noted in the School District's financial statements, note disclosures and supplementary information presented for audit:

- A material audit adjustment totaling \$2,897,758.00 was proposed and accepted by the client to report capital assets on the government-wide financial statements.
- A material adjustment totaling \$458,359.39 was proposed and accepted by the client to properly present the proceeds and expenditures associated with the energy efficiency lease in the capital projects fund on the governmental fund financial statements.
- A reclassification entry in the amount of \$458,359.39 was proposed and accepted by the client to correctly report net position on the government-wide financial statements and fund balance for the capital projects fund on the governmental fund financial statements. The reclassification was material to the capital projects fund.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

- An audit adjustment totaling \$144,826.08 was proposed and accepted by the client to correctly present retainages payable on the government-wide financial statements and in the capital projects fund on the governmental fund financial statements. The adjustment was material to the capital projects fund.
- A reclassification entry in the amount of \$144,826.08 was proposed and accepted by the client to correctly report net position on the government-wide financial statements and fund balance for the capital projects fund on the governmental fund financial statements. The reclassification was material to the capital projects fund.
- A material reclassification entry in the amount of \$5,017,795.94 was proposed and accepted by the client to correctly report net position restricted for capital projects and unrestricted net position for unspent bond proceeds on the government-wide financial statements.
- Other immaterial audit adjustments and reclassifications were proposed and accepted by the client to properly present the School District's financial statements, note disclosures and supplemental information.

Cause:

In discussing this deficiency with management, they stated that due to changes in personnel and duties, no review was performed to make sure proper procedures were performed and that amounts were properly recorded.

Effect or Potential Effect:

Material misstatements were included in the financial statements presented for audit. The lack of controls and monitoring could impact the reporting of the School District's financial position and results of operation.

Recommendation:

The School District should strengthen their internal controls and preparation and review procedures over financial reporting to ensure that the financial statements, including disclosures, presented for audit are complete and accurate. These procedures should be performed by a properly trained individual(s) possessing a thorough understanding of GAAP, the applicable GASB pronouncements and knowledge of the School District's activities and operations. The School District should also consider implementing the use of a review checklist to assist in the review process over the financial statements.

FS 2017-003	<u>Internal Control Procedures</u>
Control Category:	Cash and Cash Equivalents
	Capital Assets
	Revenues/Receivables/Receipts
	Expenditures/Liabilities/Disbursements
	Employee Compensation
	Journal Entries
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2016-003

Description:

The accounting procedures of the School District were insufficient to provide adequate internal controls over numerous control categories.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Criteria:

The School District's management is responsible for designing and maintaining internal controls that provide reasonable assurance that transactions are processed according to established procedures.

Condition:

Cash and Cash Equivalents

- A separation of duties issue in the cash maintenance process was noted. Finance personnel had the ability to complete bank reconciliations, record and process revenue, and record journal entries.
- Nineteen of the bank reconciliations reviewed by auditors did not have evidence of a separate preparer and/or reviewer.
- Bank reconciliations were not prepared for two of the accounts reviewed by auditors.
- Ten of the bank reconciliations reviewed by auditors included per book balances that did not agree to the general ledger.

Capital Assets

- The entity did not follow its capitalization policy for fixed assets. The policy states that "One-half of a full year's depreciation is allowed for the asset in its first year placed in service, regardless of when it was actually placed in service during that year." The Board purchased four buses during the year and took a full year of depreciation for each instead of one-half year.

Revenues/Receivables/Receipts

- A separation of duties issue in the revenue process was noted. Finance personnel record, process, and report the revenue/receivables and receipts and also complete bank reconciliations and record journal entries.

Expenditures/Liabilities/Disbursements

- The School District did not follow their purchasing policy during the year under review. The policy states that all purchases made by the School District will be made by the central office on written purchase orders. Out of 11 voucher packages reviewed by the auditors, 10 did not have approved purchase orders. The amount of purchases tested that did not have approved purchase orders was \$206,265.91.
- A separation of duties issue exists as finance personnel had the ability to enter purchases, approve invoices, and perform bank reconciliations.
- Auditor noted that a reimbursement totaling \$149.97 was paid to a School District employee from Special Purpose Local Option Sales Tax (SPLOST) funds.
- The auditors reviewed 34 SPLOST expenditures. Two of the purchases made with SPLOST funds were not properly approved. The amount of purchases from SPLOST funds that were not approved was \$32,328.95.

Employee Compensation

- Contributions to the Teachers Retirement System (TRS) were tested for fiscal year ended June 30, 2016 (measurement date). Employee contributions to TRS were calculated prior to furlough days being removed from the salary base. This resulted in an overpayment to TRS. The projected overpayment to TRS is \$28,220.71 for the measurement period.

CITY OF THOMASVILLE BOARD OF EDUCATION – THOMAS COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED JUNE 30, 2017

II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

Journal Entries

- For nine journal entries, the preparer and approver were the same employee.
- For seventeen journal entries, there was no evidence of a preparer or approver.

Cause:

In discussing this deficiency with management, they stated that due to changes in personnel and duties, no review was performed to make sure proper procedures were performed and that amounts were properly recorded.

Effect or Potential Effect:

Without satisfactory accounting controls and procedures in place, the School District could place itself in a position where potential misappropriation of assets could occur. In addition, the lack of controls impacted its reporting of financial position and results of operations.

Recommendation:

The School District should review accounting procedures in place and design and implement procedures relative to the above control categories to strengthen the internal controls over the accounting function.

III FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

SECTION V

MANAGEMENT'S CORRECTIVE ACTION



FIVE SCHOOLS – ONE MISSION
Opening Windows of Opportunity for World Class Leaders

**404 North Broad Street, FL-3
Thomasville, GA 31792
229-225-2600**

Corrective Action Plan – Audit FY 17

To Whom It May Concern:

Below are the Thomasville City School Districts response and planned actions in order to correct and amend outlined material weakness findings. Please review the outlined plans below and if you have any questions, concerns, or comments please do not hesitate to contact the district.

*Sincerely,
Bo Rosser
CFO
Thomasville City Schools*

CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2017-001	<u>IT General Controls</u>
Control Category:	Accounting Controls (Overall)
Internal Control Impact:	Material Weakness
Compliance Impact:	None
Repeat of Prior Year Finding:	FS 2015-001; FS 2016-001

The policies and procedures of the School District were insufficient to provide adequate controls over logical access and system backup and recovery related to the School District's significant financial application, student information system and school food service point of sale system.

Corrective Action Plans:

The district utilizes a legacy accounting, budgeting, and payroll IT system- PC Genesis - that lacks several of the more modern segregation functions; however, by utilizing compensating and secondary controls we should be able to eliminate this weakness by proving the necessary oversight from additional staff review – even outside of the department – to provide adequate control.

Estimated Completion Date: July 1, 2018

Contact Person: Bo Rosser, CFO
Telephone: 229.225.2666 ext. 1013
E-mail: rossert@tcitys.org



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CORRECTIVE ACTION PLANS - FINANCIAL STATEMENT FINDINGS

FS 2017-002 Internal Controls over Financial Reporting Process
Control Category: Financial Reporting
Internal Control Impact: Material Weakness
Compliance Impact: None
Repeat of Prior Year Finding: FS 2016-002

The School District did not have adequate internal controls in place over the financial statement reporting process.

Corrective Action Plans:

Due to the size of the district accounting and finance department, there are challenges with segregation of duties; however, the district has started utilizing other staff in order to provide the review and oversight of the financial process to increase our internal controls and hopefully eliminate this weakness.

Estimated Completion Date: July 1, 2018

Contact Person: Bo Rosser, CFO
Telephone: 229.225.2666 ext. 1013
E-mail: rossert@tcitys.org

FS 2017-003 Internal Control Procedures
Control Category: Cash and Cash Equivalents
 Revenues/Receivables/Receipts
 Expenditures/Liabilities/Disbursements
 Employee Compensation
 Journal Entries
Internal Control Impact: Material Weakness
Compliance Impact: None
Repeat of Prior Year Finding: FS 2016-003

The accounting procedures of the School District were insufficient to provide adequate internal controls over numerous control categories.

Corrective Action Plans:

Due to the size of the district accounting and finance department, there are challenges with segregation of duties; however, the district has started utilizing other staff in order to provide the review and oversight of the financial process to increase our internal controls and hopefully eliminate this weakness

Estimated Completion Date: July 1, 2018

Contact Person: Bo Rosser, CFO
Telephone: 229.225.2666 ext. 1013
E-mail: rossert@tcitys.org



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CORRECTIVE ACTION PLANS – FEDERAL AWARD FINDINGS-

No matters were reported.